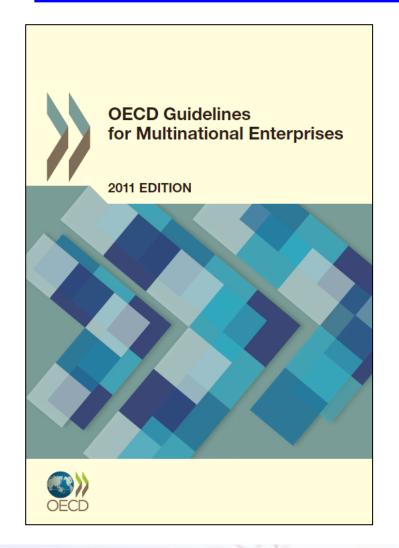


OECD Guidelines and Environmentally Responsible Business Conduct

Workshop NELA(WA) / Curtin Law School 17 November 2022, Perth

The OECD Guidelines

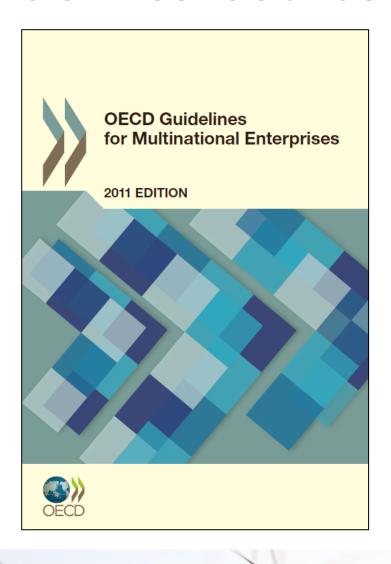


 Internationally agreed standards on responsible business conduct...

 about 'multinational enterprises' operating in (or from) 'adhering country' ...

 includes complaints process about 'implementation'.

Guidelines' source



From <u>Declaration on International</u>
 <u>Investment and Multinational Enterprises</u>

 in which countries '...recommend to multinational enterprises operating in or from their territories the observance of the Guidelines'

Guidelines' content

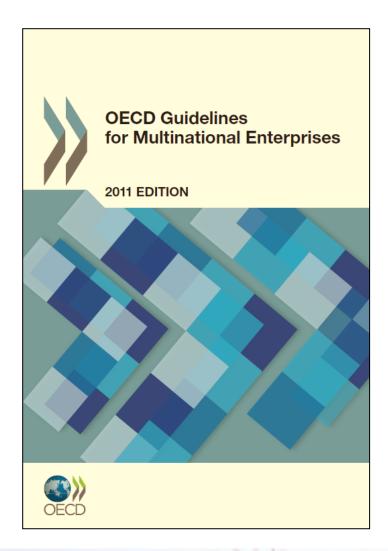


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Part I

OECD Guidelines for Multinational Enterprises Recommendations for responsible business conduct in a global context

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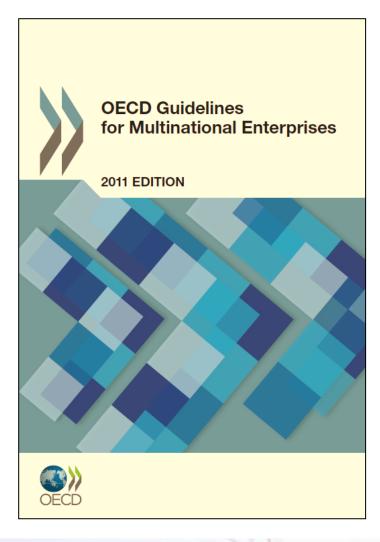
Part II

Part II

Implementation Procedures of the OECD Guidelines for Multinational Enterprises

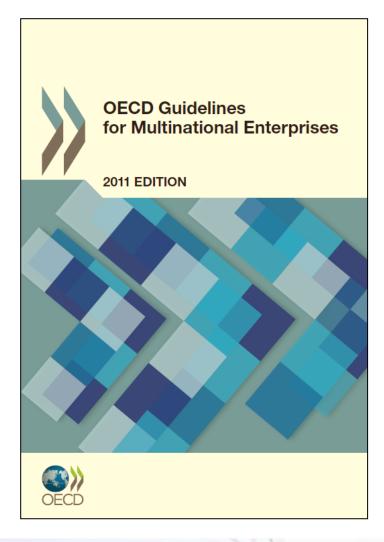
	ndment of the Decision of the Council on the OECD Guidelines Iultinational Enterprises	67
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Ch VI: Environment (summary)



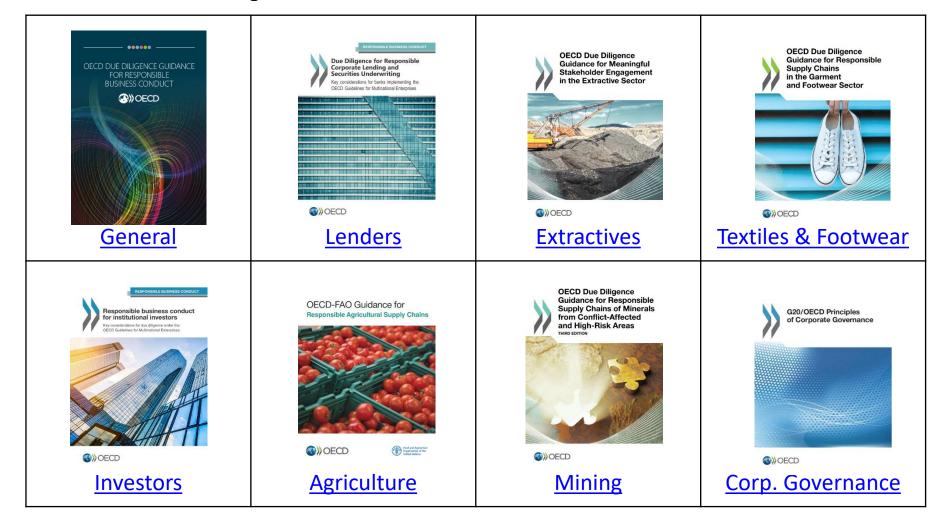
- [1] Establish and maintain a system of environmental management [including]
 - contingency plans for accidents and mechanisms for immediate reporting to authorities: [5]
 - adequate education and training to workers in environmental health and safety matters: [7]
- [2] Provide the public and workers with information on potential environment[al] impacts of [Enterprise's] activities
- [3] Assess and address foreseeable environmental impacts "associated with the processes, goods and services of the enterprise over their full life cycle with a view to avoiding or, when unavoidable, mitigating them".

Ch VI: Environment (summary)



- [4] **not use** the **lack of full scientific certainty as a reason for postponing** cost-effective measures to
 prevent or minimise damage
- [5] continually seek to improve corporate environmental performance, at the level of the enterprise and, where appropriate, of its supply chain
- [8] contribute to development of environmentally meaningful and economically efficient public policy

Guidelines' expectations



Guidelines' expectations



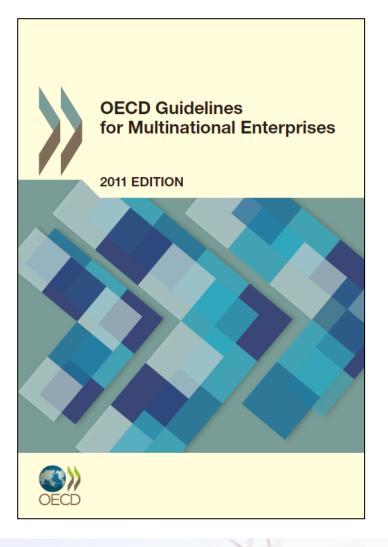




(2021) RBC and environmental issues



Guidelines' implementati



I. National Contact Points

- Adhering countries shall set up National Contact Points to further the
 effectiveness of the Guidelines by undertaking promotional activities,
 handling enquiries and contributing to the resolution of issues that arise
 relating to the implementation of the Guidelines in specific instances,
 taking account of the attached procedural guidance. The business
 community, worker organisations, other non-governmental
 organisations and other interested parties shall be informed of the
 availability of such facilities.
- National Contact Points in different countries shall co-operate if such need arises, on any matter related to the Guidelines relevant to their activities. As a general procedure, discussions at the national level should be initiated before contacts with other National Contact Points are undertaken.
- National Contact Points shall meet regularly to share experiences and report to the Investment Committee.
- Adhering countries shall make available human and financial resources to their National Contact Points so that they can effectively fulfil their responsibilities, taking into account internal budget priorities and practices.

II. The Investment Committee

- The Investment Committee ("the Committee") shall periodically or at the request of an adhering country hold exchanges of views on matters covered by the *Guidelines* and the experience gained in their application.
- 2. The Committee shall periodically invite the Business and Industry Advisory Committee to the OECD (BIAC), and the Trade Union Advisory Committee to the OECD (TUAC) (the "advisory bodies"), OECD Watch, as well as other international partners to express their views on matters covered by the Guidelines. In addition, exchanges of views with them on these matters may be held at their request.
- 3. The Committee shall engage with non-adhering countries on matters covered by the *Guidelines* in order to promote responsible business conduct worldwide in accordance with the *Guidelines* and to create a level playing field. It shall also strive to co-operate with non-adhering countries that have a special interest in the *Guidelines* and in promoting their principles and standards.

68

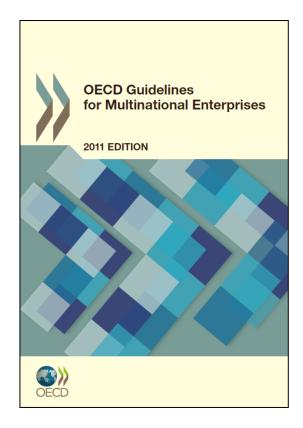
OECD GUIDELINES FOR MULTINATIONAL ENTERPRISES 2011 EDITION © OECD 2011

G

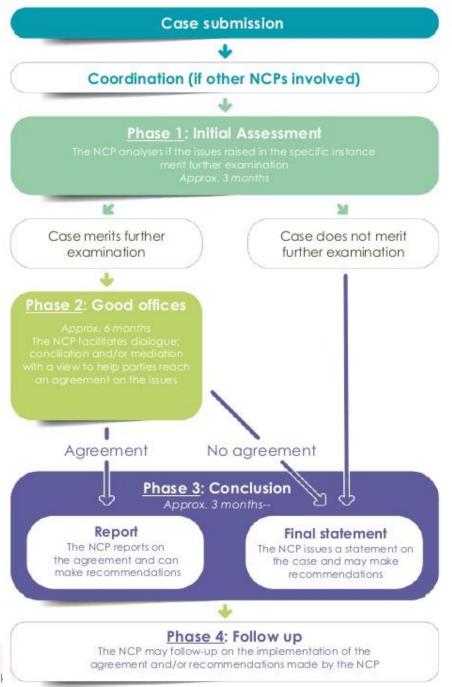
I. National Contact Points

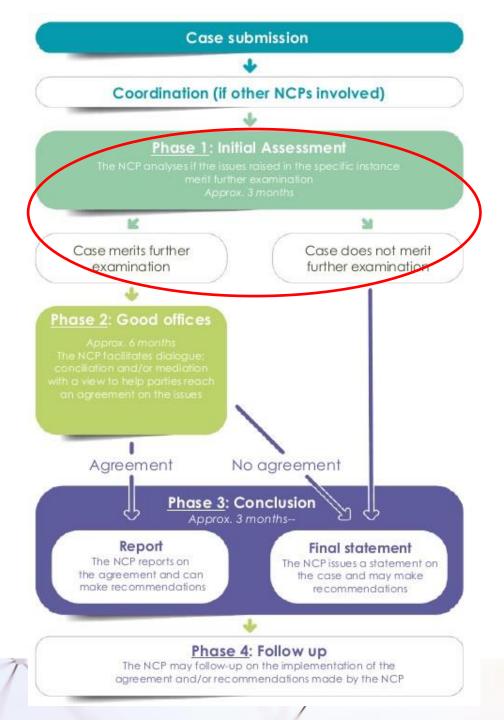
- Adhering countries shall set up National Contact Points to further the
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- National Contact Points shall meet regularly to share experiences and report to the Investment Committee.
- 4. Adhering countries shall make available human and financial resources

The 'specific instance' process



p17 of <u>Providing access to remedy: 20 years and the road ahead</u> (OECD 2020)



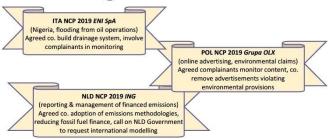


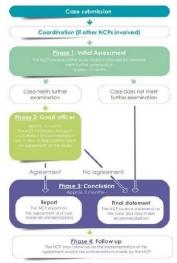
Initial Assessment – issues merit further examination?

- 1. identity & interest of 'notifier' [complainant]
- 2. issue(s) material and substantiated?
- 3. link between enterprise's activities and issue(s)?
- 4. relevance of applicable law & procedures
- 5. treatment of similar issues in domestic/international proceedings
- 6. would considering 'contribute to the purposes and effectiveness of the OECD Guidelines'?

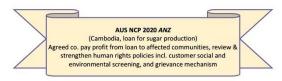
Examples of 'environment' cases

Agreed Outcomes

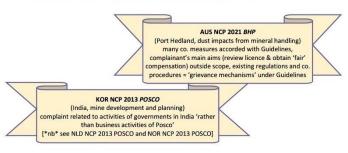




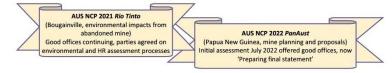
Follow-Up Agreement



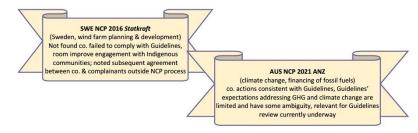
IA decision: 'not merit'



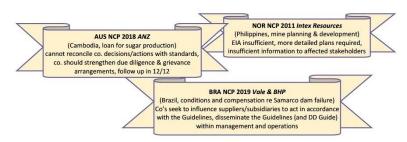
AusNCP 'in progress'



Not agree → consistent

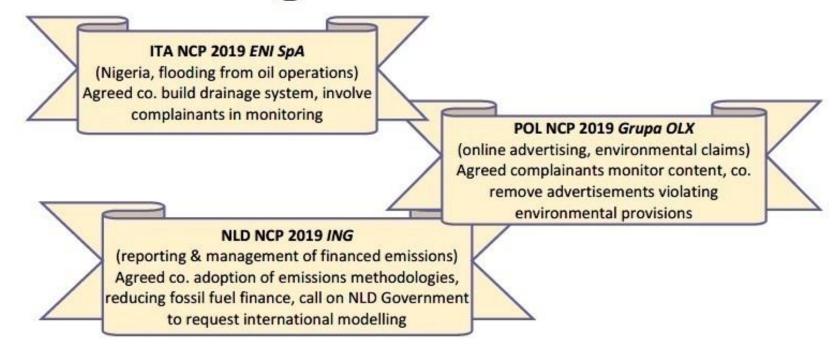


Not agree → inconsistent



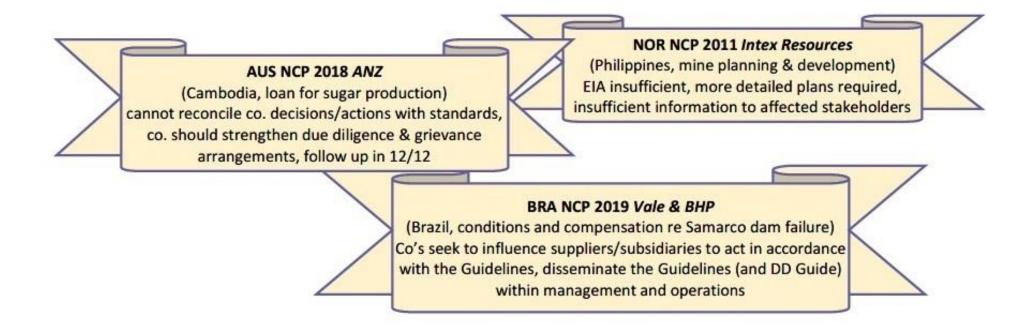
Examples of 'environment' cases

Agreed Outcomes



Exampl

Not agree inconsistent



Phase 4: Follow up

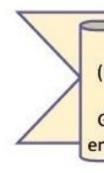
The NCP may follow-up on the implementation of the agreement and/or recommendations made by the NCP

Follow-Up Agreement

AUS NCP 2020 ANZ

(Cambodia, loan for sugar production)

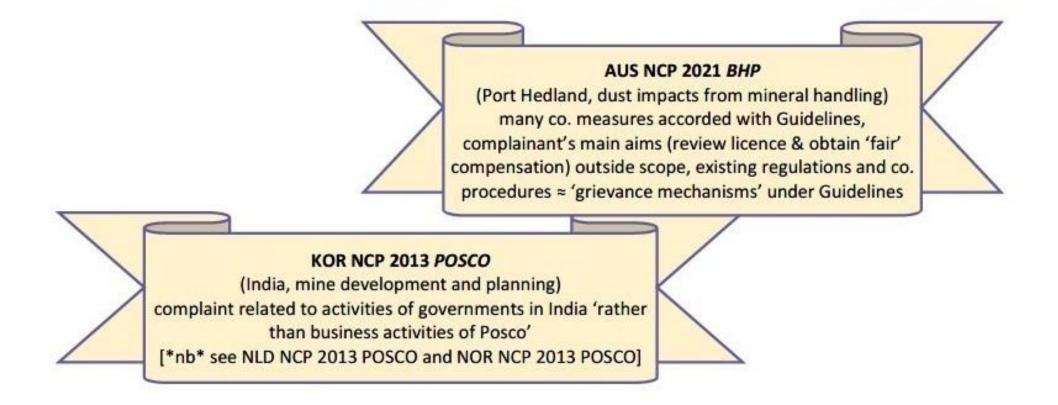
Agreed co. pay profit from loan to affected communities, review & strengthen human rights policies incl. customer social and environmental screening, and grievance mechanism





Examples of 'environment' cases

IA decision: 'not merit'



Not agree -> consistent

SWE NCP 2016 Statkraft

(Sweden, wind farm planning & development)
Not found co. failed to comply with Guidelines,
room improve engagement with Indigenous
communities; noted subsequent agreement
between co. & complainants outside NCP process

AUS NCP 2021 ANZ

(climate change, financing of fossil fuels)
co. actions consistent with Guidelines, Guidelines'
expectations addressing GHG and climate change are
limited and have some ambiguity, relevant for Guidelines
review currently underway

AusNCP 'in progress'

AUS NCP 2021 Rio Tinto

(Bougainville, environmental impacts from abandoned mine)

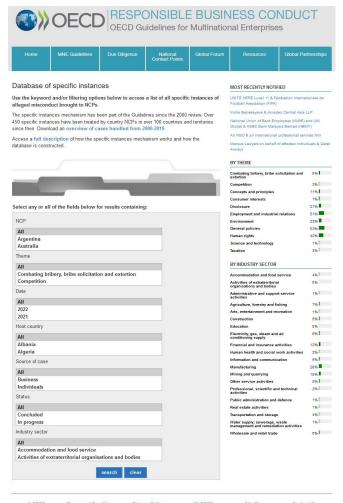
Good offices continuing, parties agreed on environmental and HR assessment processes

AUS NCP 2022 PanAust

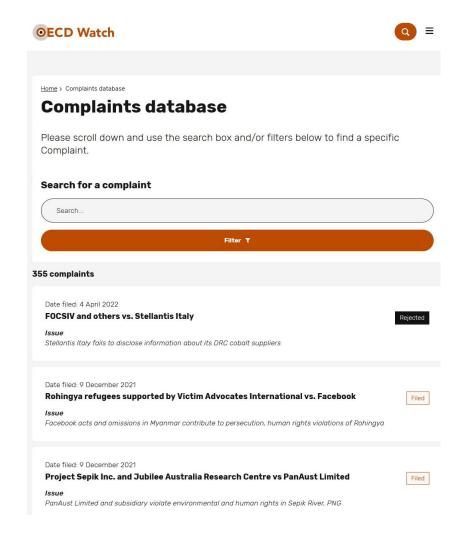
(Papua New Guinea, mine planning and proposals)
Initial assessment July 2022 offered good offices, now
'Preparing final statement'

Not agree - consistent

Databases of NCP cases



https://mneguidelines.oecd.org/database/



https://www.oecdwatch.org/complaints-database/

Australian NCP



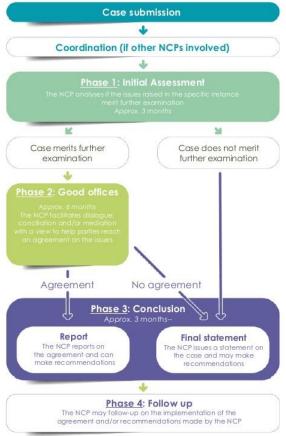
(within The Treasury, where responsibility resides for managing the Australian Government's obligations under the declaration)

Secretariat - management, support services, promote Guidelines, international representation

Independent Examiners – manage complaints against multinational enterprises, promote Guidelines

Governance and Advisory Board – (business, society & and gov't members), advise on management of complaints, promote Guidelines

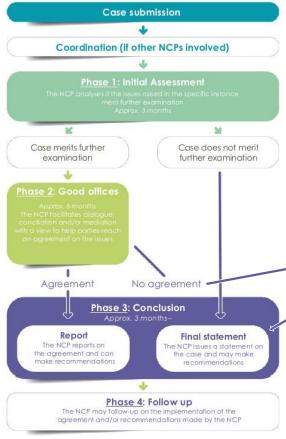
AusNCP 'complaint' process Cose submissi



AusNCP Complaint Procedures Australian National Contact Point **Complaint Procedures** July 2022 Contents Preface... Application and background. Good Offices and Examination Procedural review Confidentiality, transparency and conflict of interest .. Transitional arrangements Appendix A: Complaint Handling Procedure

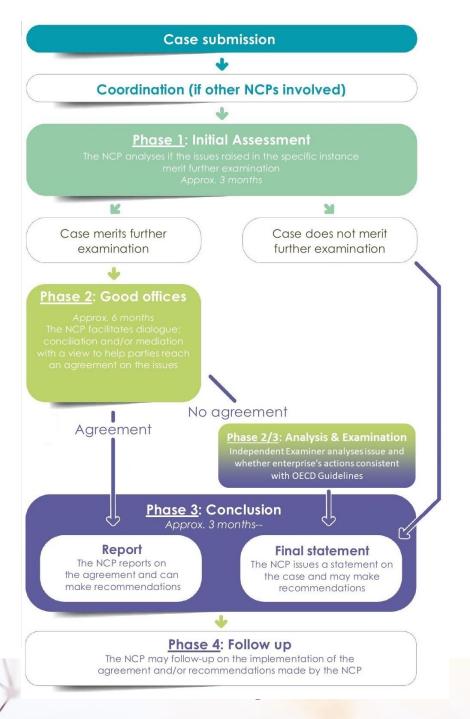
AusNCP Complaint Procedures (2022)

AusNCP 'complaint' process Case submiss



Phase 2/3: Analysis & Examination

Independent Examiner analyses issue and whether enterprise's actions consistent with OECD Guidelines



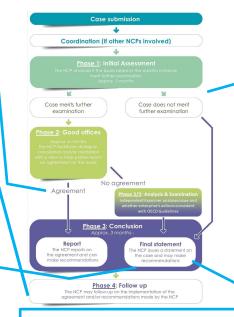
AusNCP cases

Examples of agreements through GO:

<u>ANZ (Cambodia) US</u>, [4]-[6]; <u>Ansell Ltd</u>, p9

Final Statement (where company not engage) can include observations, eg:

- failure to engage/show Guidelines compliance is inconsistent w Guidelines: <u>ElectraNet FS</u>, [54] & [61]
- company's actions inconsistent with Guidelines: <u>Mercer PR</u>, [40]
- encourage company apology & compensation:
 Mercer PR, [49]
- recommend company training & procedures:
 <u>Mercer PR</u>, [50]
- recommend company familiarise with Guidelines: <u>ElectraNet FS</u>, [63]



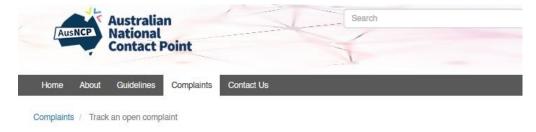
Reasons against further examination can include:

- Notifier not shown how company caused harm:
 <u>Deutsche Bank</u>, [7.3.1]
- Position and statements of notifier: <u>BHP</u> (Hedland), [52]
- Notifier not demonstrated adequate interest/connection with issues under Guidelines, or not substantiated them: <u>BHP (Hedland)</u>, [17], [19], [23] & [52]
- Company is addressing everything within Guidelines, so little relevant for GO: <u>BHP</u> (<u>Hedland</u>), [27] & [36]
- Issues about government policy and not appropriate for GO: <u>BHP (Hedland)</u>, [49]-[50]
- Notifier not raised issues materially different from previous NCP matter: <u>Coca Cola</u>, [25]-[28]

Final Statement (where GO don't agree) can include observations, eg:

- Company's actions consistent with Guidelines: <u>ANZ (FoE) FS</u>, [64] & [70]-[72];
 <u>AusLabS</u>, [54]-[57]
- Other information contrary to complaint, so no conclusions made on company's compliance: <u>ElectraNet FS</u>, [62]

Current and recent AusNCP cases



Track an open complaint

The AusNCP handles complaints about alleged non-observance of the OECD Guidelines for Multinational Enterprises. A list of active cases currently being handled by the AusNCP is available below. View closed complaints.

Active Complaints

ID	Received	Notifier	Enterprise	Location of activity	Status (August 2022)	Statements
21	September	Human Rights Law	Rio Tinto	Papua	Good Offices -	AusNCP Update
	2020	Centre on behalf of affected individuals		New Guinea	Panguna mine impact assessment	Statement December 2021
		allected individuals		Guinea	impaci assessmeni	December 2021
					Examiner: John	AusNCP Update &
					Southalan	Parties' Joint
						Statement July
						2021
22	October	Mr John Podgorelec	ElectraNet Pty Ltd	Australia	Follow-up	Final Statement -
	2020	on behalf of Messrs				June 2021 (535KB)
		Andrew and Robert			Examiner: Shiv	
		Starkey			Martin	Initial Assessment -
						February 2021
						(926KB)
23	January	Global Legal Action	Anglo American Plc,	Colombia	Good Offices	Initial Assessment -
	2021	Network	BHP Group Ltd and			January 2022
			Glencore International AG		Examiner: to be	
					assigned following	
					Swiss NCP good	
					offices	
25	August	Parella Law on behalf	Australian-based enterprise	United	Good Offices	Initial Assessment -
	2021	of an affected	(property and infrastructure	States		December 2021
		individual	sector)		Examiner: Shanta	
					Martin	

https://ausncp.gov.au/complaints/track-open-complaint

Takeaways: AusNCP & environment

Complainants:

 Identify alleged non-compliance within Guidelines (reducing potential rejection in Initial Assessment)

Companies:

 Engage *or* show how addressed consistent with Guidelines (reducing potential Initial Assessment proposing 'good offices', or Final Statement identifying improvements needed)

• All:

- 'Good offices' process can help parties reach mutual agreement
- Provides flexible, confidential forum
- Familiarity with Guidelines useful

References: 1

- AUS NCP 2022 PanAust. Independent Examiner, Complaint submitted by Project Sepik and Jubilee Australia Research Centre on behalf of affected Sepik River communities, against PanAust Limited, Initial Assessment, AusNCP case #23, 25 July 2022. Canberra: Australian National Contact Point, Department of Treasury. Available https://ausncp.gov.au/sites/default/files/2022-07/29 AusNCP Initial Assessment.pdf> 13 Nov 2022.
- AUS NCP 2021 ANZ. Independent Examiner, Complaint by Friends of the Earth, Egan, Dodds and Simons regarding ANZ Group, Final Statement, AusNCP case #20, 15 December 2021. Canberra: Australian National Contact Point, Department of Treasury. Available https://ausncp.gov.au/sites/default/files/2021-12/AusNCP_Final_Statement_Friends_of_Earth_0.pdf 15 Dec 2021.
- AUS NCP 2021 BHP. Independent Examiner, Complaint by Port Hedland Community Progress Association regarding BHP, Final Statement, AusNCP case #24, 1 September 2021.

 Canberra: Australian National Contact Point, Department of Treasury. Available https://ausncp.gov.au/sites/default/files/2021-09/AusNCP Final Statement Port Heland.pdf 2 Sep 2021.
- AUS NCP 2021 Rio Tinto. Independent Examiner, Complaint by Human Rights Law Centre (on behalf of affected individuals) regarding Rio Tinto, Update December 2021, AusNCP case #21, 22 December 2021. Canberra: Australian National Contact Point, Department of Treasury. Available https://ausncp.gov.au/sites/default/files/2021-12/21_AusNCP_Update_Statement.pdf 5 Mar 2022.
- AUS NCP 2020 ANZ. AusNCP, Complaint by Equitable Cambodia and Inclusive Development International on behalf of Cambodian families, Follow Up Statement, 27 February 2020. Canberra: Australian National Contact Point, Department of Treasury. Available https://ausncp.gov.au/sites/default/files/2020-02/Complaint_11_statement.pdf 16 Mar 2020
- AUS NCP 2018 ANZ. AusNCP, Specific Instance by Equitable Cambodia and Inclusive Development International regarding ANZ Group, Final Statement, 27 June 2018. Canberra: Australian National Contact Point for OECD Guidelines, Department of Treasury. Available https://cdn.tspace.gov.au/uploads/sites/112/2018/10/11_AusNCP_Final_Statement.pdf 7 Nov 2018.
- BRA NCP 2019 Vale & BHP. Ponto de Contato Nacional, *Final Statement*, Complainants: Building & Wood Workers' International, IndustriALL Global Union, Labor Union of Heavy Construction Industries of the State of Minas Gerais (SITICOP) and National Confederation of the Chemical Sector (CNQ/CUT) and Defendants: Vale S.A. and BHP, 1 November 2019. Brasília: Brazil National Contact Point. Available http://fazenda.gov.br/assuntos/atuacao-internacional/ponto-de-contato-nacional/produtos/alegacoes-de-inobservancia/banco-de-dados-de-alegacoes-de-inobservancia/final-declaration-vale-_-bhp-billington.pdf 26 Apr 2020.
- ITA NCP 2019 ENI SpA. Italia Punto di contatto Nazionale, *Terms of Settlement*, Conciliation procedure in the Specific instance submitted to the Italian NCP by Egbema Voice of Freedom, Chima Williams and Associates (CWA), Advocates for Community Alternatives (ACA) v. ENI s.p.a., 8 Jul 2019. Rome: Ministry of Economic Development. Available https://pcnitalia.mise.gov.it/attachments/article/2035928/ACA%20v.%20ENI%20ToS%20DEF.pdf 25 Apr 2020.

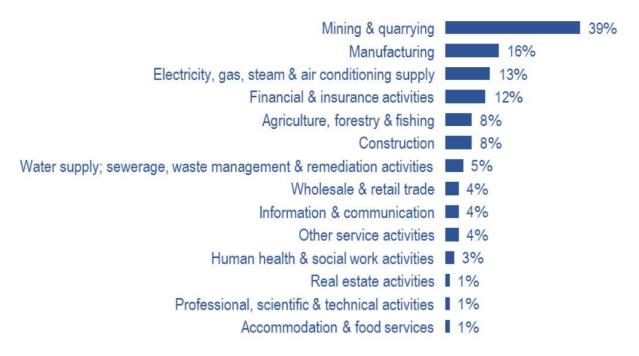
References: 2

- KOR NCP 2013 POSCO. *Initial Assessment of Complaint*, Annex 7 to Final Statement of the NLD National Contact Point for OECD Guidelines, ABP/APG Lok Shakti Ab-hiyan & others, September 2013, 21 June 2013. National Contact Point Korea. Available <www.oecdguidelines.nl/documents/publication/2015/1/6/final-statement-abp-apg---somo-bothends> 26 Mar 2016.
- NLD NCP 2019 ING. Nationaal Contactpunt, *Final Statement: Oxfam Novib, Greenpeace Netherlands, BankTrack and Friends of the Earth Netherlands (Milieudefensie) versus ING*, Dutch National Contact Point for OECD Guidelines, 19 April 2019. The Hague: Ministry of Foreign Affairs. Available https://www.oecdguidelines.nl/documents/publication/2019/04/19/ncp-final-statement-4-ngos-vs-ing 25 Apr 2019.
- NLD NCP 2013 POSCO. Netherlands National Contact Point for OECD Guidelines for Multinational Enterprises, *ABP/APG Lok Shakti Abhiyan, KTNC Watch, Fair Green and Global Alliance, Forum for Environment and Development*, Final Statement, 18 September 2013. The Hague: Ministry of Foreign Affairs, Netherlands Government. Available https://www.oecdguidelines.nl/latest/news/2013/9/18/publication-final-statement-posco-a.o.---lok-shakti-abhiyan-a.o 9 Jan 2019.
- NOR NCP 2013 POSCO. Norges OECD-kontaktpunkt, Lok Shakti Abhiyan, Korean Transnational Corporations Watch, Fair Green and Global Alliance and Forum for Environment and Development vs. POSCO (South Korea), Abp/Apg (Netherlands) and NBIM (Norway), Final Statement, 27 May 2013. NOR: National Contact Point for OECD Guidelines. Available https://www.regjeringen.no/contentassets/8d118fcbacdb41918795434c4838f848/nbim_final.pdf 18 Dec 2015.
- NOR NCP 2011 Intex Resources. Norges OECD-kontaktpunkt, Complaint from The Future In Our Hands (FIOH) against Intex Resources Asa and the Mindoro Nickel Project, Final Statement, 30 November 2011. Oslo: Norwegian National Contact Point for the OECD Guidelines for Multinational Enterprises. Available http://nettsteder.regjeringen.no/ansvarlignaringsliv-en/files/2013/12/intex_fivh_final.pdf 23 May 2017.
- POL NCP 2019 Grupa OLX. Krajowy Punkt Kontaktowy OECD ds. odpowiedzialnego biznesu, *Final Statement of alleged non-observance of the OECD Guidelines,* Frank Bold Foundation and Grupa OLX, 13 June 2019. Warsaw: Poland National Contact Point. Available https://www.gov.pl/documents/33377/436740/PL+OECD+NCP+Final Statement+13+06+2019.pdf/d3f99019-a65f-e0d3-b7bc-917ab7a95002> 21 Jun 2020.
- SWE NCP 2016 Statkraft. Nationella Kontaktpunkten, *Jijnjevaerie Saami village Statkraft SCA Vind AB (SSVAB),* Final Statement with Norwegian Contact Point, 9 February 2016. Stockholm: Ministry for Foreign Affairs: Government Offices of Sweden. Available https://www.government.se/4ad14f/contentassets/b08309e008a84c39aa491b0451cea50d/final-statement-jijnjevaerie-saami-village--statkraft-sca-vind-absvab-norway-and-sweden-oecd-ncp.pdf 16 Feb 2022

NCP 'environment' cases

From OECD RBC and environmental issues p15 & 45

Specific instances referencing the Environment Chapter across industry sectors



Chapters of the OECD Guidelines for Multinational Enterprises cited in Environmental Case Submissions

Chapter of the OECD Guidelines	Number of environmental case submissions referencing key chapters of the Guidelines	Percentage of environmental case submissions referencing key chapter of the Guidelines
General policies	51	66%
Human rights	48	62%
Disclosure	36	47%
Employment and industrial relations	19	25%
Concepts and principles	12	16%
Consumer interests	9	12%
Combating bribery, bribe solicitation and extortion	5	6%
Science and technology	2	3%
Competition	1	1%
Taxation	1	1%



Questions

Workshop NELA(WA) / Curtin Law School 17 November 2022, Perth